CALIFORNIA ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION

COMMITTEE CONFERENCE ON

PRESIDING MEMBERS PROPOSED DECISION (PMPD)

FOR

INLAND EMPIRE ENERGY CENTER

BY INLAND EMPIRE ENERGY CENTER LLC

DOCKET NO. 01-AFC-17

BOARD ROOM

EASTERN MUNICIPAL WATER DISTRICT

2270 TRUMBLE ROAD

PERRIS, CALIFORNIA 92570

MONDAY, DECEMBER 1, 2003 1:25 P.M.

Reported by

James Ramos

Contract No. 170-01-001

APPEARANCES

COMMITTEE MEMBERS PRESENT

Robert Pernell, Commissioner

STAFF PRESENT

Al Garcia, Advisor to Commissioner Pernell

Mike Smith, Advisor to Commissioner Boyd

Arlene Ichien, Esq., Assistant Chief Counsel

Kerry Willis, Hearing Officer

Margret J. Kim, Public Advisor

James Bartridge

Brewster Birdsall

Matt Layton

ALSO PRESENT

Greggory L. Wheatland, Esq.

Jim McLucas

Jenifer Morris

Gary S. Rubenstein

Michael Hatfield

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- 2 COMMISSIONER PERNELL: Good afternoon,
- 3 my name is Commissioner Pernell, I'm the Presiding
- 4 Member of the Hearing, Inland Empire Energy
- 5 Center. This is a committee conference on the
- 6 Presiding Member's Proposed Decision, known as the
- 7 PMPD.
- 8 To my left is my Advisor, Al Garcia. To
- 9 my floor right is Commissioner Jim Boyd's -- who's
- 10 the Associate Member -- Advisor Mike Smith.
- 11 Commissioner Boyd couldn't be here this afternoon,
- 12 but he sent his regards.
- The purpose of this committee conference
- is to hear comments from the parties and members
- of the public on the PMPD for the Inland Empire
- 16 Energy Center. This proceeding is being held here
- in Perris to maximize public participation.
- 18 And before we proceed, I'd like the
- 19 parties to identify themselves and their team,
- 20 starting with the Applicant.
- 21 Mr. WHEATLAND: Good Afternoon,
- 22 Commissioner, my name is Gregg Wheatland, I'm the
- 23 attorney for the Applicant. And I'd like to ask
- 24 the others who are seated here at the table with
- 25 me this afternoon to introduce themselves.

- 1 MS. MORRIS: Good afternoon
- 2 Commissioner, my name is Jenifer Morris, and I
- 3 have acted as the environmental project manager
- 4 for the Applicant through this project.
- 5 MR. HATFIELD: Good afternoon. I'm Mike
- 6 Hatfield with Calpine, the developer for the
- 7 project.
- 8 MR. RUBENSTEIN: I'm Gary Rubenstein
- 9 with Sierra Research, and we're air quality
- 10 consultants for the project.
- 11 COMMISSIONER PERNELL: Thank you.
- 12 Staff?
- MS. ICHIEN: Good afternoon, my name is
- 14 Arlene Ichien, I'm an attorney for the Commission
- 15 staff, and I'm sitting in for Paul Kramer today.
- 16 And I'll let the project manager introduce
- 17 himself, to my left.
- 18 MR. BARTRIDGE: Good Afternoon, my name
- is Jim Bartridge, project manager for the Energy
- 20 Commission.
- 21 COMMISSIONER PERNELL: I'd like to also
- 22 introduce our Public Advisor. Most of you have
- 23 heard from her this afternoon, Ms. Margret Kim.
- 24 Margret, will you raise your hand? Margret has a
- 25 stack of blue cards. If you want to address the

- 1 committee please see Margret.
- 2 And with that I'd like to turn the
- 3 hearing over to our Hearing Officer, Ms. Willis.
- 4 HEARING OFFICER WILLIS: Thank you. Are
- 5 there any elected officials or agency
- 6 representatives here today? Sir?
- 7 MR. GIBBONS: Bob Gibbons with the
- 8 Romoland School District.
- 9 HEARING OFFICER WILLIS: Thank you.
- 10 COMMISSIONER PERNELL: Welcome Bob. Any
- 11 others?
- 12 HEARING OFFICER WILLIS: The purpose of
- 13 the conference today is to receive comments from
- 14 the parties as well as the public on the Presiding
- 15 Member's Proposed Decision.
- The committee held evidentiary hearings
- on July 30th, 2003. Briefs were then filed by
- 18 both parties, staff and Applicant. In addition,
- 19 letters were sent to the committee, the Puentes
- 20 sent a letter to the committee expressing your
- 21 concerns.
- The committee published the Presiding
- 23 Member's Proposed Decision, also known as the
- 24 PMPD, on November 14, 2003, and it scheduled the
- 25 committee conference for today to discuss those

- 1 comments.
- 2 The PMPD was sent to all parties
- 3 interested agencies, and members of the public,
- 4 and published on the Commission's website. The
- 5 30-day comment period on the PMPD ends December
- 6 15, 2003.
- 7 Comments on the PMPD were required to be
- 8 filed by the Applicant and staff by November 25th,
- 9 2003. Both parties filed timely comments. In
- 10 addition, staff sent informal edits, such as typos
- and other things that I've prorated on to the
- 12 Applicant.
- During the conference the parties may
- 14 present oral comments on the Proposed Decision and
- indicate the specific paragraph, sentence, and/or
- 16 condition they believe should be edited or
- 17 corrected. These comments must be based on
- 18 evidentiary record, and if you could cite to the
- 19 record if there is a need.
- 20 We will provide time at the end of each
- 21 presentation for the parties to ask questions or
- 22 clarify issues. The parties may also indicate if
- 23 they have any objections to any of the proposed
- 24 modifications.
- 25 But before we ask the parties for their

1 comments, we would like to begin with Public

- 2 Comment. And if we can start with John and
- 3 Melinda Puentes, I don't know if you want to speak
- 4 together or separately.
- 5 And Mr. Puentes, if you could please
- 6 restate your name and address for the record?
- 7 MR. PUENTES: Yes, I'm John Puentes, and
- 8 I live at 26851 Dawson Road, Romoland. I'm not
- 9 quite sure how to begin. I sent a letter to the
- 10 committee and hopefully it was all read. I read
- 11 most of this Presiding Members Proposed Decision
- 12 here, and I take it that most of my concerns
- 13 weren't recognized as being that important at the
- 14 conclusion of this report.
- I saw that there's a couple of instances
- 16 where there might have been some text changes to
- 17 maybe address some of the visual impacts that the
- 18 site was going to present.
- 19 I'd like to just start with, when it
- 20 comes to public health issues, I just wanted to
- 21 ask a question of the parties here. Since it said
- there won't be any significant effects or impacts
- 23 from this power plant, am I to take it that this
- 24 means that, even though they maintain the air
- 25 quality in this area -- which is a mouthful to

begin with -- if maintaining that is just, that's

- 2 acceptable?
- 3 In that it's not increasing the
- 4 pollution, and as long as it remains in the
- 5 current unhealthful condition and not increased
- 6 that that is what insignificant and non-cumulative
- 7 means?
- 8 COMMISSIONER PERNELL: I think the -- we
- 9 will let Mr. Rubenstein answer that question.
- 10 MR. RUBENSTEIN: Mr. Puentes, the air
- district has two different types of regulatory
- 12 programs to deal with air pollution. One portion
- of the program deals with new industrial plants
- 14 like this project. And there the objective is to
- make sure that the plant doesn't make things any
- 16 worse.
- 17 The objective is not to make sure that
- 18 things get better, it's to make sure that things
- 19 do not get any worse. In parallel with that, the
- 20 air district has another regulatory program
- 21 covering all sources of pollution to make sure
- 22 that, over time, things in fact do get better.
- 23 So the upshot of all of it is that, over
- 24 time, things do get better. And for as bad as the
- 25 air quality may be here today, it's a lot better

1 than it has been, and it's going to continue to

- 2 improve, but there are no specific requirements
- 3 that any new project coming in, by itself, has to
- 4 make things better.
- 5 So in the context of your question about
- 6 what it means to not have a significant impact, it
- 7 truly just means to make sure that things don't
- 8 get any worse, taking into account existing air
- 9 quality levels and everything else that's going
- 10 on.
- MR. PUENTES: So I take it that it's not
- going to help improve the air quality, so it's
- just going to go help maintain the current
- 14 unhealthful air quality?
- MR. RUBENSTEIN: I think, and
- 16 Commissioner Pernell, let me know if you --
- MR. PUENTES: Let me rephrase that. If
- 18 the plant wasn't built, would there be any
- 19 improvement in air quality?
- 20 MR. RUBENSTEIN: If the plant was not
- 21 built?
- MR. PUENTES: Would I have worse air if
- the plant wasn't built?
- MR. RUBENSTEIN: No, you would not have
- 25 worse air if the plant was not built.

1 MR. PUENTES: And I'm not going to have

- 2 better air if it is built?
- 3 MR. RUBENSTEIN: That's right.
- 4 MR. PUENTES: So it's just adding to --
- 5 like, for example, if it wasn't built, whatever it
- 6 isn't working right now would still not be
- 7 working, but you're willing -- what it is is your
- 8 going to swap out pollution and keep it at a
- 9 certain level, correct?
- 10 MR. RUBENSTEIN: That's right. And for
- 11 some of the pollutants we have to swap out a
- 12 little bit more than what we emit, but that's to
- make up for other, smaller facilities that don't
- have to swap out at all because they're too small.
- MR. PUENTES: All right. So the air is
- 16 not going to get better?
- 17 COMMISSIONER PERNELL: I think your
- 18 question is, if I have bad air quality, and then
- 19 you put in a plant, I mean hypothetically that
- 20 would increase the bad air quality. And what Mr.
- 21 Rubenstein is saying is that there are some
- 22 mitigated offsets that they're dealing with the
- 23 South Coast Air Quality District with.
- 24 So if you mitigate those impacts then it
- 25 should remain the same. And this is theoretical.

1 MR. PUENTES: So what I'm getting at

- 2 here is, it's not going to be helpful. It's not
- 3 helping, and it's technically not hurting is what
- 4 they're trying to say. Definitely not helping and
- 5 maybe not hurting.
- 6 COMMISSIONER PERNELL: It's not causing
- 7 any adverse impacts.
- 8 MR. PUENTES: Well, okay. It's
- 9 unhealthful to breathe the air now, and it's not
- 10 going to create any --
- 11 COMMISSIONER PERNELL: So what I'm
- 12 saying here is, I want you to -- I mean, I'm not
- 13 trying to rush you here, but basically the way the
- 14 Commission works is, if there's an adverse impact
- 15 the Applicant has to do something to mitigate
- 16 those impacts. So if you've got bad air quality,
- 17 you bring in something, theoretically it would
- 18 make it worse.
- 19 But they're doing, getting credits for
- 20 that adverse impact to the air quality. And
- 21 they're getting more than what's needed, so
- theoretically it will clean up the air, but I'm
- 23 not ready to make that determination. But I want
- 24 you to understand the way it works.
- 25 MR. PUENTES: I understand. And I just

want to make sure it's clear that they're not

- 2 cleaning up the air.
- 3 COMMISSIONER PERNELL: I'm not sure
- 4 they're making that statement.
- 5 MR. PUENTES: Well, I just want it to be
- 6 -- because it comes out as clean burning, and all
- 7 this wonderful stuff, and --
- 8 COMMISSIONER PERNELL: I think the
- 9 point's well taken.
- 10 MR. PUENTES: On the subject of fines
- 11 for not going with the regulations or whatever
- 12 the --
- 13 COMMISSIONER PERNELL: Violations?
- 14 MR. PUENTES: Violations. How much are
- these fines going to be, what's the range? Say,
- 16 for example, say when they're in operation and
- 17 they over-pollute, what's the general range of
- 18 fines? Because in the verbiage here it says it
- 19 can be anything from just saying "bad boy, don't
- 20 do it again" to revoking their certification.
- 21 For example, say they over-pollute for
- 22 two days. What can I expect? Are they going to
- 23 get fined?
- 24 COMMISSIONER PERNELL: Well, I know that
- 25 we have a compliance manager that's on the site

1 and that will be monitoring the site. And, you

- 2 know, I don't think that there's any written graph
- 3 that says if you pollute for one day it costs you
- 4 this much, a lot of that depends on the amount of
- 5 pollution.
- 6 So the compliance manager documents all
- of that, and then it goes back to the Commission.
- 8 So I can't -- you know, you're asking me, if they
- 9 pollute for eight hours that's going to cost them
- But we do have a compliance manage
- during construction, as well as during operation.
- 13 And if you suspect that there's a violation you
- 14 can always call that compliance manager.
- MR. PUENTES: Well, my point is that I
- 16 find that, after doing research on a lot of the
- power plants and stuff, they're very forthcoming
- when it comes to paying fines for doing all kinds
- of things that aren't allowed. And my suspicion
- 20 is, my own personal suspicion is that because
- 21 they're making money and they can offset whatever
- 22 paltry little fine there might be with the revenue
- 23 that they're generating by overproducing or
- 24 overpolluting.
- I have a question for Calpine. Can they

1 tell me, in the last ten years how many times they

- 2 have been fined for being in violation of things
- 3 that they've agreed with previously. And in
- 4 particular have they ever been fined for modifying
- 5 or doing unauthorized expansion of projects that
- 6 they were in control of?
- 7 Mr. WHEATLAND: Actually, I can't answer
- 8 that question today, because I haven't studied how
- 9 many times Calpine has been fined for other
- 10 projects. I don't represent Calpine for their
- 11 other projects.
- 12 There certainly is a mechanism in place
- 13 though that is very important to understand. With
- 14 each of the air quality districts, where they also
- 15 have their own enforcement mechanisms as well for
- 16 monitoring air pollution. But in terms of
- 17 specific fines in number, I can't answer that
- 18 question here today.
- MR. PUENTES: Is the committee here
- 20 familiar with one of their plants called Los
- 21 Medanos, in northern California?
- 22 COMMISSIONER PERNELL: We are.
- MR. PUENTES: It's my idea that some of
- 24 what I just described is a prime example of them
- 25 basically doing whatever they want to do, and

1 coming up with a check before you even ask for it,

- 2 and saying here's our fine, and we're sorry we
- 3 encroached on public lands, modified, whatever.
- And here's your money, and since we
- 5 already did it I'm sure you're going to let us
- 6 continue to do it. So now they're a bigger,
- 7 better plant, instead of doing it the way it says
- 8 in this manual here.
- 9 COMMISSIONER PERNELL: Well I -- let me
- just say that, and I need to say this to you as
- 11 well, because when we started these hearings, I'm
- 12 concerned about the Inland plant, and not any
- other plant. And I've scolded Mr. Wheatlnad on
- 14 that as well.
- But there is a mechanism in place. I
- 16 can't speak to what's happening with other plants
- 17 and what they're doing. I can tell you that there
- 18 has been an Intervenor who has come to the
- 19 Commission nad said they are in violation. And
- 20 that goes within the Commission, to investigate
- 21 that. And the Commissioners make a decision on
- 22 that.
- 23 And I would submit to you that that's
- 24 the way the process works. But I don't want to
- 25 get into what they've done on -- because our focus

- 1 is here on this project.
- 2 You have a PMPD, you live in the area,
- 3 if you have a suspicion that they're out of
- 4 compliance in any way, you can contact Ms. Kim,
- 5 and she will put you in touch with the compliance
- 6 people. I mean, that's kind of the way the system
- 7 works.
- 8 But I don't want to do a hypothetical to
- 9 say that "well, they've been doing that over
- 10 there, so they're going to do it here."
- MR. PUENTES: Well that's not my point.
- 12 My point here is the only way I can tell a
- 13 person's future behavior is usually by their past
- 14 behavior. And it seems to me that if they do it
- on a fairly regular basis before they build this
- 16 plant -- they're saying, all this here sounds
- great if that's what they actually do.
- 18 But if in actuality they don't really
- 19 plan on going to the letter of the law on this
- thing, and, depending on what the number crunchers
- 21 say, that this is what's going to be more
- 22 profitable then let's do whatever it is we're
- going to do, because we're going to be going with
- 24 this system here that seems to be working for them
- 25 quite well.

1 COMMISSIONER PERNELL: Well, I mean, I

- 2 understand your thought process on this, but you
- 3 have to understand that the committee can't do
- 4 anything -- I mean, I can't go out and put
- 5 handcuffs on them because there might be a
- 6 violation, you know, so --
- 7 MR. PUENTES: Can they be put in a
- 8 situation where their fines will be a lot stiffer,
- 9 so it really is not in their financial best
- 10 interest to be in violation of anything? To where
- it actually hurts their pocketbook? "Ooh, that
- 12 fine really hurt, we don't ever want to do that
- 13 again." As opposed to "we're still making a
- 14 profit, we can continue to do it, as long as we
- 15 play by whatever is in this --
- 16 COMMISSIONER PERNELL: Well, let me do
- 17 this, because I can't answer that question right
- 18 now. But I will put it down, take it under
- 19 advisement, but basically you're saying, because
- of past practice the fines will be increased.
- 21 MR. PUENTES: Yes, kind of like
- 22 insurance embodies, saying you know what, you
- 23 guys, instead of having a clean record and getting
- 24 the low rate, you guys have the high accident rate
- 25 so you get the one that takes away your profit for

1 the year or whatever. And I'm sure that's a

- 2 better --
- 3 MS. ICHIEN: Commissioner Pernell?
- 4 Excuse me, Arlene Ichien here. If I may, I can
- 5 provide perhaps a little bit more information.
- 6 And that is, if this project were to be certified
- 7 by the Energy Commission, as Commissioner Pernell
- 8 has indicated, there is a compliance project
- 9 manager who is assigned to the project to follow
- 10 it and monitor it through construction as well as
- 11 through operation.
- 12 And in addition to the project manager
- 13 being assigned to the project, there remains a
- 14 team of technical staff available to review any
- 15 complaints or problems that are brought to the
- 16 compliance manager's attention.
- 17 In addition, the Applicant, the project
- 18 owner, is required to submit monthly or periodic
- or whatever reports are specified in the
- 20 conditions of certification. To the compliance
- 21 project manager, to verify that compliance with
- 22 the conditions is continuing to occur.
- 23 There is also, for your information, a
- 24 provision in the Warren-Alquist Act, that governs
- 25 the Energy Commission, that does allow for the

- 1 Commission staff to impose civil penalties or
- 2 fines on an applicant or a project owner for
- 3 substantial non-compliance with a condition of
- 4 certification.
- 5 And in addition to the possibility of
- 6 imposing fines, there is also the possibility of
- 7 revoking a project owners license. That potential
- 8 exists in a provision of the Warren-Alquist Act,
- 9 and it requires that a hearing be held before the
- 10 Commission determines whether or not to impose the
- fine, or go to the extreme measure of revoking a
- 12 license.
- But for your information, those safeguard
- 14 provisions are available in the statute. And
- 15 there is a statutory limit on the level of fines
- 16 that can be imposed on an Applicant. But, for
- 17 your information, there is that provision in the
- 18 Warren-Alquist Act, and like I said, a compliance
- 19 project manager, you know, is assigned to monitor
- 20 the project through it's life, and is available to
- 21 receive complaints or questions of any sort that
- 22 residents or other interested persons might have
- 23 should this project be certified and go through
- 24 with construction and operation.
- 25 MR. PUENTES: Could you tell me how many

1 plants have had their certification revoked in the

- 2 last, I don't know, ten years?
- 3 MS. ICHIEN: So far we haven't had a
- 4 need to resort to that extreme measure. And that
- 5 may reflect upon the fact that they're haven't
- 6 been egregious violations.
- 7 MR. PUENTES: Yes, but -- so an
- 8 egregious one would have to be something like, I'm
- 9 only going to assume, that if they can modify and
- 10 build on their own without any Commission, and if
- 11 they can pollute I guess what's consider not that
- 12 bad of pollution that they never have to worry
- about having their certification revoked?
- 14 MS. ICHIEN: I think it remains, because
- it is based in the statute it remains a potential
- 16 hammer. So just know that it is there.
- 17 MR. PUENTES: A potential hammer, well,
- a hammer that isn't used is not really a hammer.
- 19 The statistics that were used for just
- 20 about everything, when it comes to the
- 21 socioeconomic area of Romoland is based in 1999
- 22 and 2000 census. I know that, by daily reading in
- 23 the newspaper around here that population has been
- growing at a rate of between 15 and 25 percent for
- 25 just the Riverside County area.

1 And I would submit that those statistics

- 2 that you are relying on are skewed at best,
- 3 especially when it comes to the minority
- 4 population. I wouldn't say there's segregation
- 5 going on around Riverside County, but if you want
- 6 to find Hispanics and Blacks, come to Romoland and
- 7 parts of Perris, and that's where you'll find the
- 8 majority.
- 9 That's just the way, I guess, it kind of
- 10 turned out. And a lot of poor people. It said
- 11 that there's a lot of pockets. Pockets, it's a
- 12 rural area, but I guess if you look at where the
- people are, and they all turn out to be
- 14 minorities, I can't see there being no correlation
- 15 between that and the non-minority majority areas.
- I looked on the map, and when you look
- on the map, most of the areas that are usually
- 18 called mostly white usually have a handful of
- 19 people living in a large, multi-acre type of
- 20 residence. Whereas the highly minority areas, in
- 21 the dark green on your map -- even the 2000 census
- 22 can show you that.
- 23 But the numbers there have greatly
- increased how, even with the new development,
- 25 Stonegate one and two. I would say at least half,

1 if not more, are in that area. And that's because

- 2 it's a more affordable -- it used to be more
- 3 affordable housing, but prices have gone up there
- 4 also.
- 5 HEARING OFFICER WILLIS: Mr. Puentes,
- 6 may I just address that? One of the findings that
- 7 we did have on page 311 was that the minority
- 8 population of Romoland was greater than 50
- 9 percent. That was a finding, that within one mile
- 10 of the site it was greater than 50 percent. It
- 11 was that, within six miles of the site it was less
- 12 than 50 percent.
- MR. PUENTES: Within, say, a quarter of
- 14 a mile it's like 90 percent. As you get closer to
- 15 the plant the more minorities there are. As you
- 16 get farther away the less minorities there are.
- 17 And you can tell by the map, and I said it in my
- 18 letter, the alternate sites don't quite work out
- 19 that way, so that's why I think they weren't
- 20 picked.
- 21 Another reason why they're not being
- 22 picked is because most of the people, granted,
- don't have any political power whatsoever.
- Outside of the fact that they're poor and they
- 25 don't know English, many of them are resident

- 1 aliens.
- 2 So what the board of supervisors, in my
- 3 own opinion, have cooked up between themselves is,
- 4 since I've never heard the name -- Supervisor
- 5 Ashley, who's the actual supervisor for Romoland,
- 6 his name isn't bandied about because he doesn't
- 7 want to be know as the guy who volunteered his
- 8 little portion of the not in my backyard area, and
- 9 decided that Supervisor Venable would take the
- 10 hit, since he's no in that area and wouldn't have
- 11 to be politically liable for it, or at least in
- whatever way they want to play their little
- 13 political game.
- 14 But you'll find that the people who I
- 15 have more concern with, which is the immigrants
- 16 who live in the trailer portion of the residential
- area by the elementary school, right now they have
- 18 to live through being next to the waste treatment
- 19 plant. And they're going to be sandwiched between
- 20 the electrical plant and the waste treatment
- 21 plant.
- 22 So they get sick in the morning because
- of the waste, and then they'll be having the
- 24 construction and everything happen near the
- 25 intersection, which is going to be used to do a

1 lot of the construction, which is nicknames blood

- 2 alley. It's not the safest intersection in the
- 3 world because there's no lights, and it's a curb,
- 4 and people go at high rates of speed.
- 5 And I found it very curious that, when
- 6 looking through the traffic, research into
- 7 traffic, it wasn't noted that it was an extremely
- 8 high incidence of traffic fatalities and
- 9 accidents. Mostly t-bones from people trying to
- 10 get across the road from Ethanac on to 74.
- 11 COMMISSIONER PERNELL: Mr. Puentes, let
- me ask you a question. The people you're talking
- about, I mean, are they not concerned as you are?
- I guess my question is where are they? We sent a
- 15 staff person down, we received your letter.
- 16 You're one of the reasons we're here now, and I
- 17 don't see anybody.
- I mean, I think that you're making a
- 19 good case, but my point is, you know, we've got
- 20 folks that are here, we've been having these
- 21 hearings, you know, the committee wants to
- 22 understand what your issues are, and I think you
- 23 do a good job of articulating those, but you keep
- 24 mentioning folks that are opposed to the plant or
- 25 adversely affected, and we've, I think, bent over

1 backwards to try and accommodate those folks as

- 2 well as yourself, and I just don't' see them.
- 3 MR. PUENTES: Would bending over
- 4 backward include sending a person to the
- 5 neighborhood to knock on a door and say excuse me,
- 6 I'm with the CEC -- and of course have an
- 7 interpreter -- and --
- 8 COMMISSIONER PERNELL: Well, I think
- 9 bending over backwards is we received a letter
- 10 from you, which was in the form of a petition,
- 11 with names on it. We had someone from the CEC
- 12 contact you and say if you can get those --
- somebody went around and collected the names -- so
- if you can get those people into one place we'll
- 15 have somebody down here to listen to what their
- 16 concerns are. That person came, and I think they
- 17 came to your house.
- 18 MR. PUENTES: They told me that it
- didn't matter how many people were there, that
- 20 they just wanted to come down and talk to us and
- 21 find out what our concerns were.
- 22 COMMISSIONER PERNELL: Right. so you
- 23 don't think that's --
- MR. PUENTES: They didn't make it sound
- 25 like I had to have 100 people there. But to

1 answer your question about where these people are,

- these immigrant people who are probably very leery
- 3 of the government to begin with, and --
- 4 COMMISSIONER PERNELL: Well, let me stop
- 5 you there. As I said before, we're concerned
- 6 about the power plant, we can't solve all of the
- 7 social ills. Believe me, I know what
- 8 environmental justice is, which is why we're here.
- 9 But you can't keep beating me up with
- 10 all of these people living right here, and I don't
- 11 see anybody. That's all I'm telling you. And if
- 12 I was a community activist -- that's how I started
- 13 out. But if the community is concerned,
- 14 regardless of whether they are immigrants or not
- or can speak English or not, they'll be here.
- Now all of them won't be here, and you
- won't get 100, maybe you won't even get 50. But
- 18 you'll get more than two.
- MR. PUENTES: Well, we didn't go out to
- 20 go recruit these people, that wasn't our
- intention. We're not, my wife and I don't have
- 22 the sources or the time to devote our life to
- 23 doing the same thing that you're saying that you
- 24 don't' have the time for. Evidently no one has
- 25 the time for these people.

1 COMMISSIONER PERNELL: But you're

- 2 speaking for them?
- 3 MR. PUENTES: Well, because I gathered
- 4 signatures, so I can tell you what they told me
- 5 when I gathered the signatures. The fact that I
- 6 don't bring them in here and parade them around
- 7 and say hey they don't want this stuff, when they
- 8 had a petition saying they don't want it.
- 9 I guess when you ask them can you come
- 10 down here and say you don't want it, well, I
- 11 thought we signed a petition that said we don't
- 12 want it. We'll have to go down there and talk to
- 13 these people.
- 14 COMMISSIONER PERNELL: All right.
- MR. PUENTES: I thought that was the
- 16 point of the petition. But, like I said, if you
- 17 can send the Public Advisor over to my house and
- 18 address our concerns, I don't see what the harm
- would be to send one person with an interpreter
- 20 just to take a sampling of the area. Or you can
- just spend a day at the school.
- 22 COMMISSIONER PERNELL: But the harm is
- 23 we don't have the budget. We didn't even have the
- 24 budget to send that person. That's why I'm saying
- 25 we're bending over backwards here, so--.

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What's your next issue?
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- MR. PUENTES: Well, that was my issues,
- 3 that that's what's there. That's the community
- 4 that's most affected. Where it says here it's
- 5 not, it's insignificant, that these people are not
- 6 to be considered that significant when it comes to
- 7 -- because it says there's not environmental
- 8 issues.
- 9 So they obviously don't qualify as being
- 10 an issue for this portion of the assessment. And
- 11 I'm saying they are.
- 12 HEARING OFFICER WILLIS: Well, just to
- 13 clarify. The conclusion was found that there
- 14 wouldn't be any adverse, unmitigated environmental
- impacts on the project. That would be on anyone.
- 16 So that includes the group that you're talking
- 17 about, the group that's six miles away, five miles
- away, four miles away, wherever.
- MR. PUENTES: But I always thought the
- 20 environmental impact thing was to supposed to put
- 21 into relation the amount of minorities and poor
- 22 people that are in there. Otherwise --
- 23 HEARING OFFICER WILLIS: But that was
- 24 included in the --
- MR. PUENTES: Well, what I'm saying is

1 otherwise, if they were all poor minorities it

- 2 still would be the same then, wouldn't it.
- 3 Because evidently they're not polluting enough to
- 4 be an impact to anybody, so there isn't really a
- 5 reason to have this, if it's a project like this
- 6 one. This is just a formality then.
- 7 COMMISSIONER PERNELL: I think you're
- 8 confusing environmental impact with environmental
- 9 justice.
- 10 MR. PUENTES: Yes, that's what I'm
- 11 saying, environmental justice.
- 12 COMMISSIONER PERNELL: Okay,
- 13 environmental justice, we have a guideline that we
- 14 have to go in a six mile radius. We can't pick
- and choose and do a half a mile out just because
- 16 they're lower income people there. We have to do,
- 17 it's a guideline that came down from the federal
- 18 government saying you will do a six mile radius.
- 19 That's what we have to do.
- 20 MR. PUENTES: And according to the six
- 21 mile radius you've whittled it down to being
- 22 pockets of minorities. And the reason why it's
- 23 pockets is because that's where they put them.
- 24 HEARING OFFICER WILLIS: But regardless
- 25 there still, the conclusion was that there was not

- 1 a disproportionate impact on low income and
- 2 minorities. So regardless of who lives a half a
- 3 mile from you there's still not a disproportionate
- 4 impact on those people.
- 5 MR. PUENTES: But economically wouldn't
- 6 it be?
- 7 HEARING OFFICER WILLIS: Well, we're
- 8 talking about environmental impacts from the
- 9 project. Like Commissioner Pernell said, we're
- 10 not talking about all the social ills of --
- 11 MR. PUENTES: I was just talking about
- 12 environmental justice, not the environmental
- 13 impact.
- 14 HEARING OFFICER WILLIS: Well, that's
- 15 what we're dealing with, the environmental impact
- on this community and within six miles of the
- 17 community.
- 18 MR. PUENTES: And the environmental
- 19 justice portion is within that six miles, and it
- 20 doesn't really matter. Say, for example, if my
- 21 house isn't worth as much being next to it, and
- 22 we're all minority and poor, whereas the guys who
- 23 live six miles away no one really knows about it,
- 24 so they're not really as impacted.
- 25 So that doesn't go with the equation.

1 It's just the six mile radius, and how many people

- 2 are in there, and how many are poor.
- 3 HEARING OFFICER WILLIS: We looked at
- 4 the public health impacts, and other environmental
- 5 impacts, and those additional impacts -- there's
- 6 about 21 areas of impacts that we looked at.
- 7 MR. PUENTES: And all that affect the
- 8 people who are closest the most. And the people
- 9 who are closest, who are affected the most, happen
- 10 to be minority and poor. The closer you get to
- it, the more you're affected by it. That's just
- the way it is, visually and socioeconomically.
- 13 And when I say socioeconomically I mean
- 14 that it doesn't take a rocket science, like I said
- in my letter, to say the closer you are to the
- 16 plant the less people are going to want to live
- 17 there. Can we agree on that?
- I mean, are there people out there who
- 19 want to buy my place because it's next to --
- 20 HEARING OFFICER WILLIS: You're free to
- 21 state your opinion, I'm telling you what the
- document states, and the conclusions thereof.
- 23 MR. PUENTES: All right. Can she say --
- 24 HEARING OFFICER WILLIS: Would you state
- 25 your name for the record?

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1 MS. PUENTES: Melinda Puentes. All I
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- 2 wanted to know is -- this may be more of a
- 3 request. The trees that are going to help with
- 4 the visualization of the plant. I notice they
- 5 want mature trees. I was wondering if that could
- 6 be changed --
- 7 MR. PUENTES: Mitigated, instead of
- 8 waiting until we're 60, could we get them
- 9 mitigated until we're like 45 or 50.
- 10 HEARING OFFICER WILLIS: I think I don't
- 11 know how old you are at this point, so I can't
- 12 tell you.
- MR. PUENTES: Well, I'm 40, so I'm
- 14 figuring five or ten years, as opposed to ten or
- 15 20.
- 16 COMMISSIONER PERNELL: Mr. Wheatland,
- 17 can you address the visuals with the trees, what
- 18 type, how fast they grow?
- MR. WHEATLAND: Well, the trees that are
- 20 chosen are ones that provide the maximum growth.
- 21 Our experience has been that if you plant a mature
- tree, a fairly mature tree, it's not going to grow
- 23 that quickly. That the smaller trees are actually
- 24 going to reach that height much faster because
- 25 they will develop a root system.

1 So simply taking a tree out of the box

- 2 and sticking it into the ground -- it may be very
- 3 large, but it doesn't ensure rapid growth. So the
- 4 trees that are chosen are the ones that we hope
- 5 will give the maximum growth possible, and develop
- 6 a root system and be able to be there for a long
- 7 time.
- 8 MS. MORRIS: I'm Jenifer Morris, and I'm
- 9 the environmental project manager for Calpine. We
- 10 put a lot of energy into landscape planning for
- 11 this, and that's actually part of the public
- 12 record.
- But we hired a local landscape architect
- 14 who has done a lot of work in this area, and
- 15 specifically came up with a species of tree that
- 16 would grow at almost ten feet per year.
- So, to address exactly your concern that
- you wouldn't be 60 when the impacts are mitigated.
- 19 We, basically found the fastest growing tree that
- 20 we could come up with.
- 21 MR. PUENTES: What I was told wasn't
- 22 exactly the way she said it. But what I gathered
- 23 was that, because the original assessment here was
- 24 changed to delete the time limit of five years and
- 25 to change it to whenever is realistically

1 feasible, that type of language, which meant that

- 2 you could take basically, you can grow whatever
- 3 tree there as long as it normally grows, it's
- 4 going to take however long it's going to take
- 5 which is what consider probably going to be way
- 6 more than five years, because I was told by some
- 7 of the Calpine representatives, which I put in my
- 8 letter, that they gave me a picture of what it
- 9 would look like 20 years from now, and that's when
- 10 it would be finished growing and reach it's -- the
- 11 trees would reach their maturity.
- 12 So in order to mitigate, I'm still stuck
- with, because she didn't give me how many years
- 14 it's going to take. Okay, You start out at a two
- foot tall tree, and again I'm up to 20 years
- 16 again. Fine, it's the fastest growing tree.
- 17 Well, obviously there's some other way they need
- 18 to mitigate it in stead of growing trees.
- 19 Maybe it's a higher berm, instead of six
- feet tall make it 20 feet tall, I don't care what
- 21 it is, but to sit there and tell me okay, you've
- got the fastest growing tree, it's still not going
- 23 to help me from seeing your plant for what is
- 24 going to be probably a good chunk of my life.
- 25 COMMISSIONER PERNELL: Okay. All right.

1 So we've got the issues of the trees. Is there --

- 2 MS. PUENTES: The elementary school that
- 3 is there, the Romoland Elementary School, I was
- 4 just concerned with, if there's an accident at the
- 5 plant if there's some kind of alarm that goes off,
- 6 mainly -- not just for the residents, but for the
- 7 elementary school children, if there's some kind
- 8 of alarm that goes off. If they overpollute is
- 9 there any kind of announcement that is made?
- 10 COMMISSIONER PERNELL: Normally there
- 11 would be a evacuation plan and etc. for the
- 12 facility. Nut in terms of how you communicate
- 13 with schools, if there's a emergency, I think
- 14 that's the question.
- MR. WHEATLAND: Well, the short answer
- is no, there isn't an alarm system for the school,
- 17 because no one during the course of this two year
- 18 proceeding suggested a circumstance where there
- 19 would be any kind of emergency that would threaten
- 20 the school in any way that would require immediate
- 21 evacuation.
- 22 COMMISSIONER PERNELL: If there were,
- 23 how would that, have you thought about hay would
- 24 handle that? If there was a chemical spill at the
- 25 plant where you had some vapors -- and I'm doing a

1 hypothetical here because I'm trying to get to

- 2 your point.
- 3 The question is do you call the
- 4 school, the school district, the fire department?
- 5 MR. WHEATLAND: Well, there are
- 6 protocols for who we would call in the event of an
- 7 emergency. Just to be clear, though, when we did
- 8 the analysis of issues such as chemical spills, we
- 9 always tried to find a situation where there would
- 10 be containment within the fence line of the
- 11 facility.
- 12 But if there was some emergency that
- would affect a broader part of the community there
- 14 are protocols that will be in place as part of our
- 15 monitoring. We have plans that we will be filing
- 16 as part of our monitoring plans, to notify the
- 17 appropriate public safety officials within that
- immediate area, whether that be the police
- department, the fire department, or the people who
- 20 deal with hazardous material spills.
- 21 MS. PUENTES: If there is a lot of
- 22 pollution for whatever reason, how are the
- 23 residents notified, like to stay in their home, to
- 24 keep inside their home? I mean, I'm sure you
- 25 would be able to see it maybe outside, but --

1 COMMISSIONER PERNELL: Well, I think

- 2 that, probably the same answer would be, what they
- 3 would do is, depending upon what the emergency is,
- 4 the proper emergency departments. So if it's fire
- or police, or if it's hazmat. But that's a plan
- 6 that they are going to have to submit to the
- 7 Energy Commission.
- 8 MS. PUENTES: And just one more
- 9 question. Is there any plans, right around the
- 10 plant there's a lot of dirt roads. I was just
- 11 curious if there's any plans to mitigate the
- 12 pollution from the construction to pave those
- 13 roads, or --?
- MS. MORRIS: For the parts of the roads
- 15 that we will be doing during construction we are
- 16 doing an initial gravel -- we're laying down grave
- 17 so there won't be dust during construction, and
- 18 then --
- 19 COMMISSIONER PERNELL: Well, gravel's
- 20 going to give you some dust. So you might want to
- 21 rephrase your statement.
- MS. MORRIS: To mitigate construction
- 23 dust and keep it under control there's a whole
- 24 mitigation section in the traffic plan that
- 25 includes putting gravel on Antelope at the

- 1 beginning of the project, and then it will be
- 2 paved. And that's the main access to the site.
- 3 MR. PUENTES: Okay. So that's basically
- 4 the only area, you're planning on paving the road.
- 5 MR. PUENTES: Is the main access -- when
- 6 you say "Antelope" is it coming off 74?
- 7 MS. MORRIS: No, construction access
- 8 will be via Ethanac.
- 9 MR. PUENTES: So Ethanac to Antelope?
- 10 So you don't plan to have any trucks or anything
- 11 going on from 74 to Ethanac?
- MS. MORRIS: Our conditions actually are
- 13 very specific, that access is Ethanac to Antelope.
- 14 COMMISSIONER PERNELL: I hope you're
- 15 going to be --
- MR. PUENTES: I'm trying to be a little
- 17 quicker. If I can get to my main points here. In
- 18 your assessment here it says that -- and I'm going
- 19 to rehash a little bit of it -- because it says
- 20 the Applicant and Energy Commission staff worked
- 21 wit the community of Romoland. I guess that's me
- 22 and Melinda.
- 23 COMMISSIONER PERNELL: No, it said
- 24 community, that means more than two people.
- 25 MR. PUENTES: I understand, but I find

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1 it, I don't know who the other people are.
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- 2 There's the Romoland Community Council, is that
- 3 the community that we're talking about?
- 4 MS. MORRIS: Staff and Applicant, the
- 5 process began several years ago, so I can't tell
- 6 you who exactly they met with and talked to. But
- 7 they have included the community of Romoland in
- 8 their workshops and notices.
- 9 MR. PUENTES: Okay, but like we said
- 10 earlier in our letter, the first time I heard
- 11 about it was in July of this year, and I'm new to
- 12 the community. I've only been here for about a
- 13 year. So maybe the process of talking to people
- 14 who -- I don't know if they're still here, or if
- 15 they moved, or anything like that, but the people
- 16 who are here now, in the petition I had over 95
- 17 percent who said no, they didn't want this thing.
- 18 And if that's what you came away with
- 19 when you talked to the community before -- because
- I don't know what happened before, and I'm sure
- 21 you guys may not have been around a couple of
- years ago or whatever, when this thing started.
- 23 But I don't see that as being very accurate today.
- 24 HEARING OFFICER WILLIS: Well, Mr.
- 25 Puentes, the best we can do is offer our Public

- 1 Advisor, our staff -- I know Calpine, the
- 2 Applicant, held public hearings here, and had a
- 3 site visit, and a workshop here as well, I think
- 4 it was in January, almost two years ago.
- 5 So the Energy Commission group for this
- 6 project has come down to the community quite a
- 7 number of times. And the community has been
- 8 invoited, has been noticed. There's been notices
- 9 in the newspaper -- in fact there was one for the
- 10 last hearing as well. So, the original notice
- 11 that was put out was put out in Spanish as well.
- 12 It was put into the newspaper and
- 13 circulated with the newspaper. So we can't make
- 14 people come to the meetings, we can't go door to
- door. Unfortunately we just can't do that. But
- 16 we can open these meetings up to the public, as we
- 17 have done. And if people aren't willing to come
- 18 then that is their choice.
- MR. PUENTES: Well, what are we left
- 20 with say -- because this is all new to me and I've
- 21 never done this before, and I didn't know that,
- this is basically becoming my job, to do this.
- 23 And there isn't anybody else who has this job,
- 24 evidently.
- 25 So the fact that I've learned about it

- 1 in July, and I work and go to school. I don't
- 2 have a lot of free time, but I've made enough time
- 3 to do what I've done. And so, what can I do --
- 4 what I'm being told is if I get the community to
- 5 come in and say "here we are" as opposed to
- 6 signing a piece of paper and saying this is what
- 7 we think, is that going to hold more weight with
- 8 the committee?
- 9 What I'm trying to say is, is it worth
- 10 my effort to get these people in and say you know,
- 11 we really don't want it, and we don't know about
- it because, first of all we don't subscribe to the
- paper, and we just don't do things like that.
- And don't get me wrong, there's a lot of
- different things that do go on, and I'm not --
- 16 HEARING OFFICER WILLIS: I do, we
- 17 appreciate your comments. I'm not sure that we
- 18 can solve that particular issue of, if they're
- moving in or out, or if they haven't lived here or
- 20 what.
- 21 This project has been going on for the
- last couple of years, so it has been noticed, and
- 23 people have been notified, and the community has
- 24 been notified over the past couple of years that
- 25 there is, that this project has been proposed.

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1 At this point, we are, we do have the
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- 2 preliminary decision, we're here to make comments
- 3 on that decision, and then it will be heard in a
- 4 few weeks at the business meeting in Sacramento.
- 5 MR. PUENTES: Okay. So this is it.
- 6 HEARING OFFICER WILLIS: I believe this
- 7 will be the last time that we'll be down in the
- 8 community for this particular document. If you
- 9 have any other comments on the substance of the
- 10 document I'd appreciate that. We're going to need
- 11 to move on quickly. It's going on almost an hour
- 12 here.
- MR. PUENTES: All right, quickly, it's
- 14 -- how did this committee find that it's going to
- 15 provide economic benefits? Number one being jobs,
- 16 because it says here 23 jobs for the community. I
- 17 guess the community being the county? Or would it
- 18 be Romoland? Which community are we talking about
- 19 that the 23 jobs are going to go to?
- 20 COMMISSIONER PERNELL: My understanding
- 21 is that's what it takes to, certainly it's going
- 22 to take more than 23 jobs to build the project.
- 23 So I'm assuming that 23 is operation en masse.
- MR. PUENTES: Yes, that's what I'm
- 25 talking about. Because it says here that the two

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1 years it's going to take is an insignificant
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- amount of time, and it's not really something that
- 3 the council heard that the committee here regards
- 4 as being a significant impact, becuae of it's
- 5 short duration of two years.
- 6 HEARING OFFICER WILLIS: That's just for
- 7 the construction and air quality impacts.
- 8 Obviously if somebody is working for two years or
- 9 air quality impact, that may be an impact to the
- 10 economy.
- MR. PUENTES: Okay, the economy is good
- 12 but the pollution is insignificant? The two years
- it's going to be built, and causing --
- 14 HEARING OFFICER WILLIS: Did you have a
- 15 question? We could spend all day arguing --
- MR. PUENTES: Well, my question is, I
- 17 understand that it's a job thing, I understand
- 18 that. But the community of Romoland isn't going
- 19 to see any of it. I don't even see it sending
- 20 anybody --
- 21 COMMISSIONER PERNELL: But understand
- 22 what, our task as the Energy Commission is not to
- 23 tell the employer who to hire, when to hire him,
- 24 and who to fire. What we do is license power
- 25 plants. My suggestion is to have a dialogue with

1 the Applicant and talk about the skills of the

- 2 community and whether they can participate in that
- 3 project.
- 4 But we're not the ones to do that. We
- 5 can't tell -- I can't tell you who should be
- 6 working for you, and you wouldn't want me to. I
- 7 would suggest you talk to the Applicant on the
- 8 employment situation. I'm sure they have a, are
- 9 very mindful of the community and its economic
- 10 needs, so this would be an economic benefit.
- 11 MR. PUENTES: I believe I was told
- 12 earlier, at the last meeting, that in order to get
- any kind of improvements to the committee and
- things like that, to go through the county, and go
- 15 through the normal chain that normal people do for
- 16 getting funds and things from the county.
- 17 In other words, the county is going to
- 18 collect all the money, and spend it the way
- 19 they're going to see fit.
- 20 COMMISSIONER PERNELL: I would just say
- 21 that you do have local political organizations.
- 22 You have county agencies and etc. And, you know,
- 23 those are some of the agencies you can talk to
- 24 about some of the problems. But we're here to
- 25 license a project.

1 MR. PUENTES: Yes. And my next area is,

- on the security plan, I didn't see any terrorist
- 3 kind of information on it. No addressing the
- 4 possibility if you had a terrorist who wanted to
- 5 create damage or --
- 6 COMMISSIONER PERNELL: Mr. Wheatland can
- 7 address that, because I do believe the state --
- 8 MR. WHEATLAND: Well, we will be filing
- 9 a security plan. Mr. Puentes hasn't seen it
- 10 because it won't be a public document, subject to
- 11 public review. But it will address all those
- 12 important issues.
- MR. PUENTES: Because when I read the
- 14 thing it said it's going to have a chain link
- 15 fence around it and things like that, and it
- 16 didn't seem that it would be that --
- 17 HEARING OFFICER WILLIS: I think it does
- 18 say that there will be a security plan. And
- 19 unfortunately there are some documents that are
- 20 not public documents because of the
- 21 confidentiality of, the nature of the topic.
- MR. PUENTES: Okay. Now it says that
- 23 they have the option of having a recording in
- 24 their complaint department. And I'd ask that that
- 25 be a 24-hour manned post, only because I don't

- 1 think that the people should have to wait
- 2 overnight or however many hours before somebody is
- 3 informed of, say, a violation or a nuisance. And
- 4 thank you for your time, I appreciate your
- 5 patience.
- 6 COMMISSIONER PERNELL: Well, thank you,
- 7 and we do have some suggestions, and I'll take it
- 8 back to the full committee. And as I say, this
- 9 will be going to the full Commission on the 17th.
- 10 MR. PUENTES: I appreciate it. One last
- 11 thing, about the intersection, if you could have
- somebody look into that 74/Ethanac thing, because,
- I don't know, there's a lot of accidents there,
- 14 and if there was an accident with a truck or
- something, especially that aqueous ammonia thing,
- that's real close to the school. All right,
- 17 thanks.
- 18 COMMISSIONER PERNELL: All right. Thank
- 19 you.
- 20 HEARING OFFICER WILLIS: Thank you. Mr.
- 21 Gibbons?
- MR. GIBBONS: My name is Bob Gibbons,
- 23 I'm a member of the Romoland School District --
- 24 COMMISSIONER PERNELL: Good to see you
- again, Bob.

1 MR. GIBBONS: I'm speaking on behalf of

- 2 the Harvest Valley citizen's patrol and the
- 3 Harvest Valley Community council, as a
- 4 representative from them. I want it understood
- 5 that I'm not speaking on behalf of the school
- 6 district at all.
- 7 And I would encourage this young
- 8 gentleman and his wife to come to one of our
- 9 council meetings, because we discuss this all the
- 10 time. And I would welcome him to come to a
- 11 meeting. The third Tuesday of every month, and
- 12 this way I get to advertise also.
- 13 COMMISSIONER PERNELL: Well, you're on
- 14 record, so --
- MR. GIBBONS: I'm here on behalf of our
- 16 community, and we have quite anumber of them here.
- 17 Would our community please stand up and let them
- 18 know who we are. And I'm speaking on behalf of
- 19 some of these people.
- 20 We have approximately 220 members in our
- 21 community council, and our community council
- 22 represents Romoland, Homeland, and Green Acres
- 23 area. So it's quite a large area.
- 24 We have talked about this program for
- 25 years. I've been up in front of you for years

1 speaking on behalf of it. I have done a little

- 2 investigation. I just came back from Yuba City,
- 3 and there's a power plant up there. I believe
- 4 Calpine has one up there.
- 5 My grand-daughter goes to school
- 6 approximately three blocks from that power plant.
- 7 Power plant is almost in the middle of town. I
- 8 walked around this power plant, it's a 500
- 9 megawatt power plant. I hear no noise, I see a
- 10 little steam coming out of the chimney, or the
- 11 stack.
- I see no problem. I've asked my son and
- my grand-daughters if they've had any ill effects
- from any of this, and there is none. That plants'
- 15 been there for, I don't know how many years it's
- been there, but it has been there for some time as
- 17 I understand it.
- With that, I'm all in favor of this
- 19 plant going in. We need the prosperity of the
- 20 community. The gentleman spoke about some of the
- 21 indentured people here. With this plant going in
- we're going to find jobs in this community.
- 23 That's where some of these people are going to go
- 24 to work.
- 25 Some of these new people, buying new

1 homes, are going to come in and they're going to

- 2 have jobs in this area. We want some jobs for our
- 3 people, we want our prosperity to grow, we want
- 4 our property values to go up. We can't do this
- 5 without a tax base, and this plant is going to
- 6 give us a tax base.
- 7 And I feel that this is one of the
- 8 strongest issues that we need to address in our
- 9 community. And that's why I'm here, speaking on
- 10 behalf of the power plant. Thank you for your
- 11 time.
- 12 HEARING OFFICER WILLIS: Is there any
- other public comment before we move on to the
- 14 Applicant? Hearing none, Mr. Wheatland, if you'd
- 15 like to begin. And just for your notification,
- 16 the majority of your comments we've just taken in.
- 17 The questions I guess I have are in the
- 18 compliance and closure section, and on noise and
- 19 vibration I just wanted to verify with the staff
- 20 if they were okay with those sections, but other
- 21 than that I don't think I have, I don't personally
- 22 have any questions. So feel free to move on as
- 23 you wish.
- MR. WHEATLAND: Thank you. My comments
- 25 will be very brief. We wish to thank the

1 committee for preparing a very well-reasoned and

- 2 comprehensive decision. We are very pleased that
- 3 the proposed Decision recommends approval of the
- 4 Application for Certification for this project.
- 5 The Proposed Decision contains many
- 6 conditions of certification. The Applicant is in
- 7 substantial agreement with each of the proposed
- 8 conditions. As you mentioned, we have proposed a
- 9 few minor points of correction or clarification.
- 10 These points of correction or clarification are
- 11 not intended to make any substantive change in the
- decision, but are more of a cleanup nature.
- 13 I'm please to answer, and the people
- 14 that are with me today are pleased to answer, any
- 15 questions you may have regarding our proposed
- 16 changes, but I think since you have read them
- 17 there's no need for me to repeat them here this
- 18 afternoon. Thank you.
- 19 HEARING OFFICER WILLIS: Thank you. If
- you could turn to page three of your comments.
- 21 And the first one referred to page 36, Com 8. And
- 22 can you, I just didn't quite understand it. Were
- 23 you trying to replace hazardous materials in the
- 24 third line of that first paragraph?
- MR. WHEATLAND: Let me check. Yes,

- 1 that's the line that --
- 2 HEARING OFFICER WILLIS: And that would
- 3 be replaced with acutely hazardous materials, the
- 4 same as in in the other parts of that other
- 5 condition?
- 6 MR. WHEATLAND: That's correct. And
- 7 that's a condition that the staff has agreed to in
- 8 other proceedings that deals more specifically
- 9 with the types of materials with which we will be
- 10 concerned.
- 11 HEARING OFFICER WILLIS: Mr. Bartridge,
- do you have any comments on that? is that
- 13 agreeable to staff?
- MR. BARTRIDGE: That's acceptable to
- 15 staff.
- 16 HEARING OFFICER WILLIS: Thank you. The
- 17 staffing question I had then is on Com 15. We
- 18 would request that the final Decision expressly
- 19 offers a list to be expressed in formalistic
- 20 terms, as the staff agrees may be necessary. Do
- 21 you have a specific language that you're
- 22 proposing?
- MR. WHEATLAND: No, we didn't have
- 24 specific language for that one. And it may be
- 25 sufficient simply for the committee to note that,

1 in a revision to the PMPD text, without actually

- 2 changing the actual condition, if that
- 3 clarification is noted in the text, that would be
- 4 acceptable to the Applicant.
- 5 HEARING OFFICER WILLIS: So, by --
- 6 MR. WHEATLAND: By formalistic terms,
- 7 this was a suggestion that actually was made by
- 8 staff's brief in this proceeding. Rather than
- 9 saying, for example, that a certain milestone is
- 10 to be met by a date certain, like March 5th of
- 11 2005, it would be stated and said as the milestone
- would be met, for example, 60 days after the
- authority to construct is issued. That's what we
- were tending to indicate by a formula approach.
- 15 HEARING OFFICER WILLIS: Does staff have
- 16 any comments on that?
- MS. ICHIEN: The staff doesn't have any
- 18 objections for allowing for milestones to be
- 19 established in what's referred to as formalistic
- 20 terms. Meaning that, it's likely that milestones
- 21 will be pegged to the issuance of the authority to
- 22 construct. We don't know exactly when that's
- 23 going to take place.
- 24 So the staff is amenable to having
- 25 milestones, or wording allow for milestones to be

1 set, based on X days from the issuance of the ATC.

- 2 And then X plus Y days from the first milestone.
- 3 HEARING OFFICER WILLIS: So would a
- 4 sentence "milestones shall be expressed in
- 5 formalistic terms as being necessary" or something
- 6 to that effect?
- 7 MS. ICHIEN: Or "may be expressed in
- 8 formalistic terms as necessary", just add that as
- 9 a sentence?
- MR. WHEATLAND: Yes, please.
- 11 HEARING OFFICER WILLIS: And second
- 12 comment that you had was, in addition to, let's
- see, I think that's page 46, "and any extension of
- 14 that deadline granted by the air district
- 15 executive officer." Does staff have any comment
- 16 on that one?
- MS. ICHIEN: Yes, the staff does object
- 18 to the addition of that wording to Com 15. And at
- 19 your pleasure I am prepared to go over that when
- 20 it is the staff's turn to provide comments.
- 21 HEARING OFFICER WILLIS: Do you want to
- 22 discus that now, Mr. Wheatland, the reasoning for
- 23 that?
- MR. WHEATLAND: Yes, please. The
- 25 reasoning for it is that we thought this was

- 1 already contemplated within the existing
- 2 condition. We thought it was an implicit part of
- 3 the condition, and we were here only trying to
- 4 make it explicit, we weren't trying to change
- 5 anything.
- 6 But we read the general condition here
- 7 as permitting that possible extension, and that
- 8 was the reason for our clarification.
- 9 MS. ICHIEN: The staff would object to
- 10 the wording. We think it is unreasonable in
- allowing for milestones to be established in
- 12 compliance with "any extension of that deadline"
- 13 referring to the three year deadline under Rule
- 14 1309.1 granted by the air district executive
- 15 officer.
- 16 The deadline, number one, has yet to be
- 17 set. That depends on when the authority to
- 18 construct is issued. And we think it would be
- 19 unreasonable and premature, overly speculative, to
- 20 allow milestones to be based on an extension of a
- 21 deadline that is yet to be determined.
- The way Com 15 is currently written, it
- 23 does not preclude the Applicant from seeking an
- 24 extension from the air district in the future,
- 25 depending on what the situation is in the future.

1 And the staff recognizes that the air district's

- 2 rule 1309.1 does allow for the project owner to
- 3 request an extension.
- 4 So, while we acknowledge that Rule
- 5 1309.1 allows for the possibility of an extension,
- 6 we think it is unnecessary to add the wording "to
- 7 that effect", and moreover, believe that adding
- 8 that wording would be inconsistent with the main
- 9 purpose of Com 15, which is to establish
- 10 milestones that show the progression of
- 11 construction to operation once the authority to
- 12 construct is issued.
- And in addition, we think that Com 15,
- 14 as currently written, provides for flexibility in
- 15 allowing for the slippage of milestone dates, or
- 16 for even changing milestones altogether, with
- 17 concurrence from the compliance manager.
- 18 HEARING OFFICER WILLIS: Any rebuttal?
- MR. WHEATLAND: Well, not so much
- 20 rebuttal, but just a bit of confusion, because Com
- 21 15, as I understand Ms. Ichien, Com 15 would allow
- 22 the Applicant to establish preconstruction and
- construction milestones consistent with Rule 1309.
- 24 And 1309 permits the Applicant -- if I
- 25 understand Ms. Ichien -- that rule permits the

1 Applicant to seek extensions of the deadline by

- 2 applying to the air district executive officer.
- 3 So it seemed to us the language would
- 4 allow both the establishment of initial
- 5 preconstruction and construction deadlines, and
- 6 would allow the Applicant to seek the extension.
- 7 That was the reason for our clarification.
- 8 HEARING OFFICER WILLIS: Okay, thank
- 9 you. I'm going to move on to page 167, it was the
- 10 hazmat, I guess it was an incorrect number of
- 11 12,000 cubic feet of hydrogen gas. It should be
- 12 160,000. Am I reading this correctly?
- MR. WHEATLAND: Yes.
- 14 HEARING OFFICER WILLIS: So that's what
- 15 the change should be, and that's how it was
- 16 evaluated, if you know, Mr. Bartridge? The
- original number was based on a section of the AFC.
- 18 I just wanted to make sure the staff was aware
- 19 that that number was incorrect.
- 20 MR. BARTRIDGE: I think that change is
- 21 acceptable. I do believe that 12,000 is
- excessive, and that it should be 1,260 SCF.
- 23 HEARING OFFICER WILLIS: So, in the
- 24 sentence, just to make sure we're converting it to
- 25 the correct --

1 MR. WHEATLAND: I'm going to ask for

- 2 help on this one. Introduce yourself, Jim.
- 3 MR. MCLUCAS: I'm Jim McLucas, project
- 4 engineer for Calpine. And the correct number is
- 5 the 126,000. And in the AFC, in the text I know
- 6 it said the lower number, and in the AFC Table
- 7 3.4-7 it has the correct number.
- 8 HEARING OFFICER WILLIS: Right. And SCF
- 9 is --?
- 10 MR. MCLUCAS: Standard cubic feet.
- 11 Which is a little bit misleading if you think
- 12 about how big a cubic foot is. Because this
- 13 really is the amount of gas if it were at standard
- 14 conditions, which is under ambient temperature and
- 15 pressure. And the way it's stored will be on the
- 16 tube trailers.
- 17 And so this is one trailer that has up
- 18 to ten of these long, cylindrical tubes on it.
- 19 And it's stored under pretty high pressure there,
- 20 two thousand some odd pounds. And so therefore
- 21 the actual cubic feet of the storage vessels is
- much, much smaller. It's nowhere near 126,000
- 23 cubic feet.
- 24 But the amount of gas that's inside
- 25 those, under standard conditions, if it were

1 allowed to expand, would occupy 126,000 standard

- 2 cubic feet. We could represent it as pounds,
- 3 which would be maybe more intuitive, if that would
- 4 help.
- 5 I'm pretty sure that our table 3.4-7 is
- 6 duplicated in the FSA somewhere, isn't it?
- 7 MR. BARTRIDGE: I don't have the FSA
- 8 with me.
- 9 HEARING OFFICER WILLIS: Perhaps the
- 10 staff could accept it subject to check. That
- 11 would be fine. I just wanted to make sure that
- 12 that amount is what was analyzed. And I wasn't
- 13 quite clear from reading the staff assessment that
- 14 that was the case.
- 15 Can we go back to air quality. I want
- 16 to make sure, both staff and Applicant noted a
- 17 correction on the NOX limit, and I just want to
- make sure that it's worded properly. It's 2.0
- 19 PPM, one hour basis. It's on page 115.
- The staff had added, had crossed off "an
- 21 annual average basis of 2.5 PPM" and then added
- 22 the CO concentration change. I wanted to check
- 23 with Applicant, if that language would be okay.
- Or if you have some comments on that?
- MR. RUBENSTEIN: Gary Rubenstein of

1 Sierra Research, on behalf of the Applicant. The

- 2 staff's proposed corrections are fine with the
- 3 Applicant.
- 4 HEARING OFFICER WILLIS: Thank you.
- 5 HEARING OFFICER WILLIS: And then
- 6 referring to, I think it's finding 13 on page 122.
- 7 You both had a little different take on that.
- 8 Applicant, would staff's version be acceptable on
- 9 that, or do you have other comment?
- 10 MR. RUBENSTEIN: Again, the staff's
- 11 proposed changes are fine with the Applicant.
- 12 HEARING OFFICER WILLIS: And I think the
- 13 last question I had was on noise. Referring to
- 14 287 of the staff uses of potential significance
- threshold, and then 294, the suggested qualifier
- of "noisy" be added before construction. And then
- 17 294, "this avoids potential significant adverse
- 18 impacts."
- I just wanted to ask staff if there are
- 20 any issues with making those changes?
- 21 MS. ICHIEN: Staff has no objections to
- 22 that.
- 23 HEARING OFFICER WILLIS: Is there any
- 24 further comment that Applicant would like to make?
- MR. WHEATLAND: No. We would like to

1 respond, just to give you some information on the

- 2 hydrogen number in the FSA.
- 3 MR. RUBENSTEIN: There is a table 3.4-7
- 4 that's in the FSA. It's on page 5.4-30, and in
- 5 that table the quantity that's shown as the
- 6 maximum quantity onsite for hydrogen gas is
- 7 126,000 cubic feet, and in parentheses it says
- 8 "approximately 665 pounds."
- 9 MR. WHEATLAND: And that completed our
- 10 comments on the PMPD.
- 11 HEARING OFFICER WILLIS: Thank you very
- 12 much. Is there any public comment on those
- 13 comments before we go forward? Hearing none, why
- don't we just turn to staff. Ms. Ichien?
- MS. ICHIEN: Thank you. First of all,
- on behalf of staff I'd like to commend Ms. Willis
- and the committee for issuing a Presiding Members
- 18 Proposed Decision that does reflect careful
- 19 thought in your decisions. Staff didn't
- 20 necessarily agree with every last decision that
- 21 you arrived at, but nevertheless we do recognize
- 22 the careful thinking that went into the document.
- We filed our written comments on
- November 25th, and I just want to make brief
- 25 comments with respect to two matters.

1 The first one has to do with the RTC's,

- 2 the reclaimed credits. Based on the reasons that
- 3 we included in our written comments, staff
- 4 continues to believe that the offsets or the RTC's
- 5 for NOX emissions are not sufficiently identified.
- 6 Preferring instead to have, for example, option
- 7 contracts be available to identify with more
- 8 specificity the credits that the Applicant is
- 9 intending to use.
- Nevertheless, in the event that the
- 11 committee continues to find that sufficient
- 12 specificity was provided based on the Cantor
- 13 fitzgerald letter, as indicated in the current
- 14 PMPD, we respectfully ask that the committee
- include a statement that specifically restricts
- 16 reliance on the Cantor Fitzgerald letter to the
- 17 RTC's in this case.
- 18 And with respect to the particular facts
- 19 and circumstances of this case. I think that's
- 20 implicit in the decision, but I think it would be
- 21 helpful to clarify in an explicit statement that
- the decision reached with respect to specificity,
- 23 relying on that letter, is limited to the
- 24 particular facts and circumstances of this case,
- 25 and in particular to the RTC's in the South Coast

- 1 District.
- 2 And the second matter with which I'd
- 3 like to provide comments briefly has to do with
- 4 staff's Condition AQSC5, which the PMPD chose to
- 5 delete from the list of proposed conditions of
- 6 certifications.
- 7 Staff strongly recommends that the
- 8 committee reconsider and include AQSC5, which
- 9 would require the monitoring of construction PM-10
- 10 emissions in the condition for certification for
- 11 the facility.
- 12 The Presiding Members Proposed Decision
- 13 has acknowledged that existing concentrations of
- 14 PM-10 already exceed both federal and state
- 15 ambient air quality standards. And although
- 16 Conditions AQSC5 Conditions 1 through 4 would
- 17 require mitigation measures that would expect to
- 18 reduce to an insignificant level, the project's
- 19 contribution to existing levels of PM-10,
- 20 nevertheless, the PMPD does recognize that the
- 21 project will be contributing to existing, every
- 22 high concentrations of PM-10.
- In addition, the PMPD, as well as the
- 24 modeling of both the Applicant and the staff,
- 25 presumes that those mitigation measures will be

1 100 percent effective. AQSC5 will simply require

- 2 that monitoring be done onsite, during
- 3 construction, to provide information to ensure
- 4 that the mitigation measures required are in fact
- 5 as effective as we expect them to be.
- I think, given the fact that there are
- 7 already very high concentrations of PM-10 in the
- 8 area, given the fact that there are sensitive
- 9 receptors in close proximity to the proposed
- 10 project, namely Romoland School and nearby
- 11 residents, that the Commission should have a very
- 12 strong interest to make sure that the mitigation
- 13 measures it's imposing on this project, especially
- 14 with respect to PM-10, are in fact as effective as
- 15 we expect them to be.
- And the staff urges the committee, with
- 17 respect, to include AQSC5 in the proposed
- 18 conditions of certification. The Commission has
- found that it's a feasible way of monitoring for
- 20 emissions by having imposed it in the Vernon case,
- 21 as well as in Los Esteros, and at least one other
- 22 committee at the Commission has proposed it as a
- 23 Condition, and that is in the Morro Bay case.
- 24 In addition, finally, requiring such a
- 25 monitoring condition is consistent with CEQA, the

1 Warren-Alquist Act, and CEQA guidelines. And more

- 2 specifically with Section 21081.6 of CEQA, the
- 3 Public Resources Code; 25532 of the Warren-Alquist
- 4 Act, the Public Resources Code; and Section 15097
- of the CEQA guidelines, all of which require the
- 6 lead agency to adopt a monitoring program.
- 7 And this requirement would be consistent
- 8 with that directive.
- 9 COMMISSIONER PERNELL: You know, this
- 10 committee has spent a lot of time on that issue,
- 11 as you have stated. I think one of the things
- 12 that we looked at was the fact that there is a
- 13 rock, sand and gravel, or concrete pit close to
- 14 the proposed site.
- 15 And as I understand it, the way it was
- 16 explained at the hearing, was that you would set
- 17 receptacles up at the edge of the property, around
- 18 the property, and the question I asked, and I'll
- 19 ask it again, is how accurate would that be with
- 20 another facility right next door that's creating
- 21 PM-10?
- MS. ICHIEN: We do have air quality
- 23 staff who can get into more detail, but keep in
- 24 mind that the monitoring that the staff is
- 25 recommending is intending to capture the

difference between the downwind and upwind

- 2 monitors.
- 3 And so it would be the difference that
- 4 results from whatever contributions arise from
- 5 construction of the project. And while we
- 6 recognize that there are nearby sources,
- 7 additional sources of particulate matter, again,
- 8 keep in mind that what the staff's proposed
- 9 Condition would focus on would be the difference
- in downwind and upwind measurements.
- And as to the placement of the monitors,
- 12 I think that all of that kind of detail can be
- worked out post certification, in coming up with
- 14 the ambient air quality monitoring program that's
- 15 contemplated in the verification of the proposed
- 16 condition.
- 17 COMMISSIONER PERNELL: Right. And I
- 18 would assume in trying to find out what the
- 19 difference is it would be over a certain period of
- 20 time?
- 21 MS. ICHIEN: Yes. And if you'd like
- 22 more information on that, I would advice Mr.
- 23 Brewster or Matt Layton.
- 24 COMMISSIONER PERNELL: Well, let me just
- 25 say, the industrial facility that we're talking

1 about, at ceratin times of the day has more dust

- 2 or particulate matter going on than at other times
- 3 of the day. I mean, I don't know how you do an
- 4 effective measurement when, you know, you've got
- 5 truck coming in and they're actually mixing
- 6 cement, moving dirt, that's a whole different
- 7 thing.
- 8 So do you take the worse case scenario
- 9 and set the bar? And if that's so, are we doing
- 10 anything there?
- 11 MS. ICHIEN: Well, I had similar kinds
- of questions myself that I asked of staff to try
- 13 to understand this proposed requirement a little
- 14 bit better. And those are the kinds of questions
- 15 that I asked staff myself, and I came away with
- 16 the understanding that want is intended is again
- 17 monitoring the difference between downwind and
- 18 upwind monitors, placed strategically at
- 19 appropriate places yet to be decided, at the
- 20 project site.
- 21 And so, while I was wondering myself how
- 22 we would differentiate from contributions from
- 23 nearby particulate sources --
- 24 COMMISSIONER PERNELL: And especially if
- 25 they're not constant.

1 MS. ICHIEN: Yes. But once I understood

- 2 that what the monitors would be capturing is any
- 3 differences if any occurred that could be
- 4 attributable to construction at the site,
- 5 regardless of what contribution is occurring from
- 6 nearby sources, that that is what would provide
- 7 feedback for making sure that mitigation measures
- 8 employed onsite are as effective as we expect them
- 9 to be.
- 10 Brewster, would you like to add any
- 11 more, to illuminate this?
- MR. BIRDSALL: Sure. My name is
- 13 Brewster Birdsall, and I'm a consultant to the
- 14 Energy Commission staff on air quality, and I
- 15 prepared the staff assessment and the
- 16 recommendation for this condition -- as you're
- 17 aware, Commissioner Pernell.
- 18 COMMISSIONER PERNELL: Good to see you,
- 19 Brewster.
- 20 MR. BIRDSALL: And to sort of elaborate
- on what Ms. Ichien is explaining, by having two
- 22 monitors, one being upwind and downwind, as long
- 23 as they are strategically placed, they would
- 24 capture the baseline conditions, and that would
- 25 include the neighboring asphalt plant.

1 The idea being that, when you have two

- 2 monitors in place, and they are upwind and
- 3 downwind of the power plant construction site,
- 4 that clouds coming from the asphalt plant would be
- 5 present in both monitors. So that when you
- 6 subtract the difference of the data in the two
- 7 monitors you subtract out the presence of the
- 8 asphalt plant.
- 9 And I will agree that positioning the
- 10 monitors, and setting the averaging times for the
- 11 monitors, are all details that still need to be
- 12 worked out at post certification. But I do
- 13 believe that they can be worked out.
- 14 COMMISSIONER PERNELL: Right. And I
- 15 guess my question, I understand the model that
- 16 you're using, where you do initial monitoring, and
- 17 then you model for any additional particulate
- 18 matter that the proposed project would create.
- I guess my question is, depending upon
- 20 what time of day and what type of activity is
- 21 going on, you're going to have a high
- 22 concentration of PM-10 -- this is on existing
- 23 facilities that are there that are creating
- 24 particulate matter, correct?
- 25 So you've got a monitor upwind and one

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downwind, and you're doing initial monitoring
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- 2 before the project even begins. So you know what
- 3 the baseline is. Is that the way it works?
- 4 MR. BIRDSALL: Well, no, that's not
- 5 necessarily part of the recommendation. But by
- 6 having the monitors upwind and downwind of the
- 7 power plant site, in the summertime the wind would
- 8 be prevailing from the north, generally.
- 9 That means that they're both downwind of
- 10 the asphalt plant, so that the asphalt plant, if
- it influences the monitors, it's going to
- influence both of the monitors. So when you see
- 13 the difference then you can tell, well, the
- 14 difference must be due to the power plant.
- 15 COMMISSIONER PERNELL: All right, so
- 16 you've got -- I'm missing something here, so just
- 17 bear with me. You've got monitors upwind and
- 18 downwind of the -- see, I guess what I'm trying to
- 19 get at is, if you put monitors upwind and downwind
- of the proposed construction site, right?
- MR. BIRDSALL: Right.
- 22 COMMISSIONER PERNELL: So how do you
- 23 know what's going on with the batch plant?
- MR. BIRDSALL: Well, we don't care
- 25 really what's going on at the batch plant.

1 Because the pollution that's coming from the batch

- 2 plant will be present in both of our monitors,
- 3 because both of our monitors will usually be
- 4 downwind of the batch plant.
- 5 So when we have our two monitors upwind
- 6 and downwind of the power plant site, when we
- 7 subtract the one from the other, the difference
- 8 should only be due to the power plant.
- 9 COMMISSIONER PERNELL: Oh, I see, okay.
- 10 So there isn't a scenario that you could get any
- 11 particulate matter from the batch plant mixed up
- 12 with the proposed construction site?
- MR. BIRDSALL: Well, certainly it would
- 14 be present in the data, but the nice thing about
- 15 having our power plant site bracketed by upwind
- 16 and downwind is that the asphalt plant should show
- 17 up in both of those monitors for the power plant
- 18 site. And when we take the difference, then it
- 19 zeroes itself out.
- 20 COMMISSIONER PERNELL: So you would know
- 21 the difference between the asphalt plant and the
- 22 proposed construction site?
- MR. BIRDSALL: Well, simply the
- 24 difference between the upwind and downwind around
- 25 the power plant site would be just the power plant

1 site. So, to answer the question, yes, that would

- 2 be the difference between whatever is happening at
- 3 the asphalt plant and what is happening at the
- 4 power plant.
- 5 COMMISSIONER PERNELL: All right. Mr.
- 6 Wheatland, you've got a rebuttal?
- 7 MR. WHEATLAND: Yes, we'd certainly like
- 8 to comment on that. I'm going to turn it over to
- 9 Mr. Rubenstein.
- 10 MR. RUBENSTEIN: Let me start with the
- 11 last question first, which has to do with the
- 12 upwind/downwind placement of the monitors. And
- 13 let me say that we presented a number of reasons,
- both in our testimony and in the opening of reply
- briefs, as to why we didn't think this condition
- 16 made sense. We're only focusing on one or two
- 17 concerns here, although all of our concerns
- 18 remain.
- 19 With respect to the upwind/downwind
- 20 issue, I think, Commissioner Pernell, your
- 21 concerns are very well placed. In the only other
- 22 project I'm familiar with in which this type of
- 23 monitoring was performed on a demonstration
- 24 project, which was at the Los Esteros facility in
- 25 San Jose, there were a number of occasions where,

1 under exactly the same kind of circumstances we're

- 2 talking about, a predominant wind coming from the
- 3 north, the upwind concentrations of PM-10 were
- 4 higher than the downwind concentrations of PM-10,
- 5 suggesting that the power plant construction site
- 6 was cleaning the air.
- 7 When, in fact, what was happening in San
- 8 Jose is that there was a substation that was being
- 9 constructed during approximately the same period
- 10 of time without adequate dust controls, and as a
- 11 result there were many cases when you generated
- 12 concentrations showing that the power plant
- 13 construction site was cleaning the air.
- I don't see how -- particularly when
- we're dealing here with not a construction site,
- 16 but an aggregate plant -- and we're dealing with
- 17 predominate winds that are going to cause the
- 18 upwind reading to be higher than the downwind
- 19 reading, what kind of meaningful information we're
- 20 expecting to get out of these two monitors.
- 21 With respect to --
- 22 COMMISSIONER PERNELL: Does it depend on
- 23 how fast the wind is blowing? Is that a factor?
- MR. RUBENSTEIN: Yes, it would. In
- 25 cases where the wind is relatively calm, the wind

- 1 direction would be almost irrelevant. And you
- 2 would have plumes from the aggregate plant -- if
- 3 there are any dust plumes -- crossing over and
- 4 hitting that northern monitor, because the winds
- 5 may be relatively calm.
- If the winds were faster then you may
- 7 get more of an effect. But in any event,
- 8 directionally, you're still going to have a
- 9 situation where, during -- I believe most of the
- 10 time -- you're going to have upwind numbers higher
- 11 than the downwind numbers, and consequently it's
- 12 not going to tell you anything about how effective
- 13 the mitigation is.
- On a couple of occasions this afternoon
- 15 the staff has suggested that details regarding the
- location and the averaging time for the monitors
- 17 could be worked out post certification, that
- 18 that's a detail we don't have to look at until
- 19 later.
- 20 But the fact of the matter is that,
- 21 although the staff uses the Los Esteros project as
- 22 an example of where this type of program has been
- 23 required before, what they're talking about here
- 24 is fundamentally different.
- 25 In the case of Los Esteros, the

1 averaging time -- which, Commissioner Pernell, you

- 2 properly pointed out is an important issue for
- 3 figuring out how to interpret the data -- was 24
- 4 hours. There was no short-term feedback mechanism
- on an hour by hour basis, such as what the staff
- 6 is proposing here. They're proposing something
- 7 completely different. And that's an issue we
- 8 mentioned in our brief.
- 9 And the locations of the monitors are
- 10 also fundamentally different, particularly because
- 11 we have a very clear, stationary source of dust
- 12 emissions immediately north of the power project.
- 13 And again, that's an issue that we discussed in
- 14 our brief.
- There are a couple of points tht the
- staff made in their comments on the PMPD, and
- again this afternoon that I'd finally like to
- 18 address. First was the staff's claim that our
- 19 characterization of the Los Esteros monitoring
- 20 plant as a failure, is hearsay.
- Those statements, and the use of the
- 22 word "fail", was made by a member of the
- 23 Commission staff, testifying under oath, in
- 24 another proceeding. It was not hearsay.
- 25 And, while there may be substantial

1 disagreement over what the cause of the failure

- 2 was, it was the staff's characterization, not the
- 3 Applicant's, that the Los Esteros monitoring
- 4 program was a failure.
- 5 Second, the staff referred to the
- 6 revised PMPD for the Morro Bay Project as an
- 7 example of where another committee has recommended
- 8 this type of monitoring. That's simply not
- 9 correct.
- 10 The construction monitoring in the Morro
- 11 Bay proceeding was required not in the revised
- 12 PMPD, but it was required over a year and a half
- ago, in the final staff assessment, at the request
- 14 of the local air district.
- The local air district in San Luis
- 16 Obispo did not have detailed construction
- 17 mitigation rules, and as a responsible agency they
- 18 asked the Commission staff to impose additional
- 19 monitoring requirements.
- 20 But more specifically to the point here,
- 21 the construction monitoring at Morro Bay is
- 22 related to combustion emissions, not dust, and
- 23 that's expressly set forth in the condition
- 24 requiring monitoring in the Morro Bay PMPD.
- 25 If you look at it, it specifically talks

1 about monitoring combustion emissions because, for

- 2 that project site, both the Applicant and the
- 3 staff modeled a potential violation of the state
- 4 NO2 air quality standard, and the air district was
- 5 very concerned about that.
- 6 So I don't see, in any way, that the
- 7 requirement in Morro Bay, or that condition, is
- 8 applicable to this case. They're completely
- 9 apples and oranges.
- 10 And then finally, I agree with Ms.
- 11 Ichien that, under CEQA, monitoring requirements
- 12 are necessary for mitigation programs. However, I
- 13 believe that AQSC1 through AQSC4, which require
- 14 the preparation of a dust mitigation plan, the
- presence of an onsite mitigation monitor who is
- 16 trained to look at potential dust problems and get
- 17 them corrected, and the monthly compliance
- 18 reporting requirements, all provide the reporting
- 19 elements necessary to satisfy CEQA, and that AQSC5
- is not necessary, under CEQA, to provide an
- 21 additional layer of monitoring.
- 22 HEARING OFFICER WILLIS: Staff, do you
- have any last comments?
- MR. BIRDSALL: Well, I'd like to just
- 25 respond. First, some of the suggestions that Mr.

1 Rubenstein that -- of course siting the monitors

- 2 will be a challenge -- but I think it's premature
- 3 for us to suggest that locating the monitors
- 4 upwind and downwind of the power plant sites will
- 5 automatically reveal an upwind concentration
- 6 higher than the downwind concentration, upwind of
- 7 the power plant site that is, simply because of
- 8 the proximity of the asphalt plant.
- 9 I think that there is work that can be
- done on siting the monitors, and we can discuss
- 11 how to appropriately establish the averaging times
- 12 so that the discrepancies in wind direction, or
- discrepancies in wind speeds, and maybe variations
- in asphalt plant operation, can be managed by
- 15 processing data appropriately.
- I think that I'd like to address the
- 17 issues at Morro Bay and Vernon by saying that,
- 18 although the monitoring was for combustion-related
- 19 pollutants during construction, we have a
- 20 different problem here. We have a particulate
- 21 matter concern in this area, and there are
- 22 monitors that can technically and economically
- 23 monitor particulate matter data, so we are
- 24 recommending monitoring this pollutant in this
- 25 case.

1 This is a different problem for a

- different case, so we have a different
- 3 recommendation here. But those two projects,
- 4 Vernon and Morro Bay, are examples of where
- 5 monitoring, using ambient air quality monitoring
- 6 systems, can be a source of valuable information
- 7 to demonstrate compliance with the mitigation
- 8 measures.
- 9 COMMISSIONER PERNELL: Let me ask a
- 10 couple of questions real briefly, and then we can
- 11 move on. I'm not opposed to monitoring, but I
- want to feel comfortable that it is accurate, and
- 13 that it actually happens.
- So, to tell me we can require this and
- 15 we'll work it out later, and you've already got an
- 16 Applicant there that don't want it to happen, so
- my question is how are you going to work it out?
- And in the meantime, while you're trying
- 19 to work it out, what's going on there. Does that
- 20 stop the project until it gets worked out, or --?
- 21 So there's some questions I have in moving
- 22 forward, at least in that scenario.
- 23 The other one, though, is -- let me just
- 24 ask you point blank. The power project that you
- 25 used this monitoring on, was it effective, did you

1 get the necessary information you needed to get,

- 2 etc.?
- 3 MR. BIRDSALL: I think that, no, it
- 4 wasn't effective. The information that I've seen
- 5 on the Los Esteros pilot project indicates that
- 6 the monitors, when they were out in the field and
- 7 operated by the field crews, may not have been
- 8 operating properly. They may not have been
- 9 operating according to the specifications for
- 10 simply operating the monitoring system, and that
- 11 calibration was a problem.
- Now, with calibration being a problem,
- it would appear to me that the data tha's gathered
- 14 at the Los Esteros demonstration project was just
- 15 not valuable. It may have even been meaningless.
- 16 COMMISSIONER PERNELL: So have you guys
- done something to correct the calibration problem?
- 18 MR. BIRDSALL: Well, I think that the
- 19 best we can do is to watch closely to see how the
- 20 monitors would be operated, and to verify that
- 21 they would be operated according to how the
- 22 manufacturer of the monitor recommends.
- 23 COMMISSIONER PERNELL: Okay. Follow up,
- 24 Mr. Rubenstein has a short rebuttal.
- MR. RUBENSTEIN: Very short, I promise.

1 The issue about whether the monitors in Los

- 2 Esteros were calibrated or not was dealt with
- 3 extensively in the San Joaquin Valley Energy
- 4 Center proceeding. I do not want to reopen all of
- 5 those issues. If you wish to review them you can
- 6 review the briefs that both parties filed in that
- 7 case.
- 8 But the short answer is that I reviewed
- 9 the calibration specifications after the staff
- 10 first raised this issue, and the monitors used at
- 11 Los Esteros were recommended by the vendor to be
- 12 calibrated once per month, and they were. The
- 13 staff's opinion is that they should have been
- 14 calibrated more frequently.
- And so, we're getting to exactly the
- 16 kind of problem that, Commissioner Pernell, you
- 17 were expressing concern about.
- 18 COMMISSIONER PERNELL: All right. Well,
- 19 we don't want to get into it here.
- 20 HEARING OFFICER WILLIS: I just wanted
- 21 to go back to the staff on the final comments that
- you had on your written comments. The Applicant
- 23 has agreed to the changes in air quality section.
- 24 Was there anything else that you wanted to add? I
- don't see any issues with any of the other

- 1 comments.
- MS. ICHIEN: No, I have no further
- 3 comments, other than to remind the committee of
- 4 the staff's -- I think it was July 28 -- errata
- 5 that was submitted. And it represents changes to
- 6 the proposed conditions that were agreed to by
- 7 both Applicant and staff.
- 8 HEARING OFFICER WILLIS: That were then
- 9 received and submitted. Mr. Wheatland, do you
- 10 have any final comments on the staff's last few
- 11 comments?
- MR. WHEATLAND: We agree with the July
- 28th errata and with the changes that are
- 14 contained therein, and also to the other air
- 15 quality comments on pages four and five.
- 16 HEARING OFFICER WILLIS: And just for
- 17 the record, we also added the attachment to air
- 18 quality, AQSC16, equipment description, that was
- 19 omitted from the Decision as well. and I think I
- 20 forwarded that on to your staff. Are there any
- 21 other comments?
- MS. ICHIEN: May I add one more final
- 23 statement in response to a couple of things? First
- of all, Commissioner Pernell, you indicated the
- 25 Applicant's reluctance to do monitoring, so that

1 presents a potential problem were that to be

- 2 required.
- 3 But if the committee and the Commission
- 4 were to require it, it would be a condition of
- 5 certification that the Applicant would have to
- 6 adhere to in order to continue on with
- 7 construction and operation. So I think the
- 8 imposition of it as a condition of certification
- 9 will have a certain force and effect that will
- 10 more likely than not result in compliance with the
- 11 condition.
- 12 And then secondly, with respect to
- 13 monitoring requirements by CEQA and the Warren-
- 14 Alquist Act, ACSC3 does require a compliance
- 15 report, but that is all that it requires, a
- 16 compliance report.
- 17 This proposed condition would result in
- 18 additional data, hopefully realtime data, that
- 19 will turn out to be meaningful to look at whatever
- 20 contribution the project may have of PM-10, which,
- 21 after all, is at very high concentrations in this
- 22 area. And while the staff and Applicant, and the
- 23 committee as well -- have concluded that with
- 24 mitigation there won't be any significant adverse
- 25 impacts, nevertheless, there will be increases.

1 And I think it behooves the agency to

- 2 try to implement measures such as monitoring, to
- 3 make sure that the mitigation of this emission is
- 4 as effective as we expect mitigation to be.
- 5 COMMISSIONER PERNELL: So monitoring is
- 6 basically measuring the mitigation that we have
- 7 put forth?
- MS. ICHIEN: Yes. It's a source of
- 9 providing feedback to make sure that the
- 10 mitigation is accomplishing what we expect it to
- 11 accomplish, in the way of dampening dust and
- 12 minimizing the project's contribution to
- 13 particulate matter.
- 14 COMMISSIONER PERNELL: Okay.
- MR. WHEATLAND: If I could just add, I
- 16 would see it as a little bit more than just mere
- 17 feedback. It's another regulatory layer that is
- 18 being imposed over what is already demonstrated in
- 19 this record to be the requirements for
- 20 justification by the South Coast District.
- 21 Our record indicates that they have one
- of the most stringent dust mitigation programs in
- 23 the state, if not the country, and what this
- 24 monitoring is, is another regulatory layer that
- 25 will be imposed over that.

1 COMMISSIONER PERNELL: All right. I'm

- 2 going to have to leave it at that. This issue
- 3 will be back with the committee. So, more to
- 4 come.
- 5 Is there anything else? Does anyone
- 6 else want to do a closing statement minus the
- 7 previous issue?
- 8 MR. WHEATLAND: I have one procedural
- 9 question?
- 10 COMMISSIONER PERNELL: Yes.
- 11 MR. WHEATLAND: Would you contemplate a
- 12 revised PMPD being issued before the meeting on
- 13 the 17th?
- 14 HEARING OFFICER WILLIS: I don't think
- it's officially revised, I think we just add an
- 16 errata.
- 17 MR. WHEATLAND: An errata.
- 18 HEARING OFFICER WILLIS: Yes. I'm
- assuming it will be out before the 17th, with the
- 20 changes. I don't think there will be a huge
- 21 number of surprises, at least from what we've
- 22 discussed today. There are air quality issues
- 23 that remain, you know, and will be considered by
- 24 the committee.
- 25 COMMISSIONER PERNELL: As far as I know

1 we are on schedule for the 17th, unless you guys

- 2 come up with something that I don't know about.
- 3 is there anything else?
- I want to take the opportunity, in
- 5 closing, to thank the community for coming out.
- 6 Some faces I've seen every time I've been down
- 7 here, and that's a good thing. And I really want
- 8 to thank you for that.
- 9 I would just ask the Applicant to, this
- 10 is, in certain portions of this community, is
- 11 economically deprived, if I can say it that way.
- 12 So I would hope that you work with the local
- 13 community in terms of job creation. I know it's
- 14 not anything I can put in the document, but given
- 15 your reputation I would think that you would do
- 16 that.
- I also want to say that, in terms of the
- 18 monitoring, I think it's a great thing to have the
- 19 monitors, but we really need to get it right. If
- 20 it's wrong and the manufacturers are not
- 21 calibrating it right, whatever it is, we need to
- fix it, so that when we require it it's giving us
- 23 accurate data, even if it's broken.
- I don't know that it's broken or not,
- 25 but I'm simply saying that I think it's a good

1 tool, but the tool has to work. So, with that,

- 2 again, on behalf of the committee and the full
- 3 Commission I want to thank all of you, and
- 4 certainly thank the city of Perris for
- 5 accommodating us.
- And if there's nothing else to come
- 7 before this committee, this committee is
- 8 adjourned. Thank you again.
- 9 (Thereupon the hearing adjourned at 3:20 p.m.)

CERTIFICATE OF REPORTER

I, JAMES A. RAMOS, an Electronic

Reporter, do hereby certify that I am a

disinterested person herein; that I recorded the

foregoing California Energy Commission Hearing;

that it was thereafter transcribed into

typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said hearing, nor in any way interested in outcome of said hearing.

IN WITNESS WHEREOF, I have hereunto set my hand this 5th day of December, 2003.